GLOOSCAP First Nation

REFERENDUM · 2026

Cannabis and

Tobacco By-law

A law of Glooscap First Nation asserting our right to trade, and putting a community-owned cannabis and tobacco industry in the hands of our Members.

ENACTED BY Glooscap First Nation

AUTHORITY BCR # _____, _____ 2026

STATUS Proposed — comes into force only on Member approval by referendum

INCLUDES Plain Words Summary · Schedule A — Designated Area map

August 2026

Why this by-law

Through community engagement sessions and surveys, Members told us overwhelmingly that Glooscap should assert its right to enter the cannabis industry — and that there was strong support for a community-owned store, with the profits flowing back to the community.

This proposed by-law is what makes that possible.

WHAT THIS BY-LAW DOES

- **Lets us do it.** It gives GFN the legal framework to license, regulate and operate cannabis and tobacco businesses on our own land — including a community-owned store whose profits benefit Members.
- **Asserts our right to trade.** It puts on the record that trade in cannabis and tobacco is a collective Treaty right protected by Section 35 of the Constitution Act, 1982 — a right belonging to the community as a whole, which may only be exercised with the community's authorization.
- **Protects that right in court.** Having our own written law — passed by a vote of the membership, and meeting or exceeding provincial health and safety standards — puts GFN in a far stronger position if our right to regulate this industry is ever challenged.

Where the cannabis money goes

Net profits from GFN-owned cannabis business, together with the cannabis licence fees, levies and excise taxes collected under this by-law, go into the Cannabis Fund (Part 8). The Fund is split four equal ways:

25% administration of the industry **25%** dividend to Members **25%** education and tuition **25%** reinvested in the industry

Tobacco is not part of this. Tobacco proceeds are exempt from the 25/25/25/25 formula and are not paid into the Cannabis Fund.

Built-in protections

Youth first. It is illegal to sell or give cannabis or tobacco to anyone under 19, and 25% of the Cannabis Fund goes to education and tuition every year.

Kept where it belongs. All retail and manufacturing must follow GFN's zoning laws and take place in the commercial area at the Landing — never in residential areas on reserve.

Ceremony is protected. Traditional and ceremonial tobacco use is not affected by this by-law.

Members decide. This by-law only comes into force if Members approve it in a referendum.

The Plain Words Summary that follows explains this law in everyday language. The full legal text follows after it. If the summary and the full Law ever seem to say different things, the full Law is what governs.

GLOOSCAP FIRST NATION

Cannabis and Tobacco By-law

GLOOSCAP FIRST NATION CANNABIS AND TOBACCO BY-LAW

Enacted by Glooscap First Nation
BCR # ___, _____2026

PREAMBLE

WHEREAS Glooscap First Nation ("GFN") is a self-governing Mi'kmaq Nation with an inherent right and duty to protect our homeland for the benefit of all generations, past, present, and future;

AND WHEREAS Section 35 of the Constitution Act, 1982 recognizes and affirms our existing Aboriginal and Treaty rights, including our collective right to trade and to benefit economically from our lands and resources which we have never ceded;

AND WHEREAS Articles 3, 4, 5, 20, and 24 of the United Nations Declaration on the Rights of Indigenous Peoples affirm our right to self-determination, self-government, and to maintain and develop our own economic institutions, free of outside interference;

AND WHEREAS Section 81(1) of the Indian Act confirms GFN Council's authority to make laws respecting a number of subjects, including:

> (a) to provide for the health of residents on the reserve and to prevent the spreading of contagious and infectious diseases;
>
> (b) the observance of law and order;
>
> (c) the dividing of the reserve or a portion thereof into zones and the prohibition of the construction or maintenance of any class of buildings or the carrying on of any class of business, trade or calling in any zone;
>
> (d) the regulation of the conduct and activities of hawkers, peddlers or others who enter the reserve to buy, sell or otherwise deal in wares or merchandise;
>
> (e) the removal and punishment of persons trespassing on the reserve or frequenting the reserve for prohibited purposes;
>
> (f) with respect to any matter arising out of or ancillary to the exercise of powers under this section; and

(g) the imposition on summary conviction of a fine not exceeding one thousand dollars or imprisonment for a term not exceeding thirty days, or both, for violation of a by-law made under this section.

AND WHEREAS Section 85.1 of the Indian Act confirms GFN Council's authority to make laws respecting intoxicants on Reserve land;

AND WHEREAS GFN's position is that the trade in cannabis and tobacco is a Treaty right belonging to the community as a whole, which may only be exercised with the community's authorization;

AND WHEREAS GFN also wishes to exercise its right to self-regulate while meeting or exceeding the health, safety, and quality standards used by the Province of Nova Scotia;

AND WHEREAS cannabis and tobacco represent a real economic opportunity for GFN, capable of creating jobs, Member-owned businesses, and own-source revenue, but only if managed safely, responsibly, and with strong protection for the children and youth of GFN;

AND WHEREAS surveys and community engagement sessions held in 2025 and 2026 informed GFN leadership that the community seeks community control, shared and transparent profit distribution, strong health and safety measures, and effective protections for youth from cannabis, tobacco, and vaping;

AND WHEREAS Chief and Council have committed to bringing this Law to Members for a referendum vote, because this decision belongs to the community;

NOW THEREFORE, **the Council of Glooscap First Nation enacts this Cannabis and Tobacco Law for the comfort, health, safety, advancement of rights, and economic benefit of GFN and its Members.**

PART 1: TITLE & INTERPRETATION

PLAIN WORDS SUMMARY:

This is a summary in everyday language. The full Law, with all the legal detail, follows after. If this summary and the full Law ever seem to say different things, the full Law is what governs.

This Law allows:

- Glooscap First Nation (GFN) and our Members grow, produce, test, transport, and sell cannabis on our own land, under our own rules;
- GFN buy, import, trade, wholesale, and distribute tobacco products — including trading with other First Nations, Nation-to-Nation;
- Affirms our right to do this from our Treaty and Aboriginal rights, protected by Section 35 of the Constitution, and from our right to govern ourselves — but we will still meet or surpass provincial health and safety standards, so nobody can say our products or our rules are unsafe;
- It puts youth protection first and affirms it is illegal to sell or give cannabis or tobacco to anyone under 19, and part of the money this industry earns supports youth education every year.
- Every dollar of profit from GFN-owned cannabis businesses, and every dollar collected in cannabis fees, levies and excise tax under this Law, is split four equal ways: 25% to administration of the industry, 25% to Members as a dividend, 25% to education and tuition support, and 25% reinvested back into the industry. Tobacco proceeds are exempt — they are not part of this formula and are not paid into the Cannabis Fund;
- Creates a Cannabis and Tobacco Committee (one Council member, one economic-development staff member, one Member-at-large) to issue licences, run testing and inspections, and enforce the rules fairly;
- Sets out clear licence types: Production, Testing, Distribution/Wholesale, and Retail — so members and GFN businesses know exactly how to get into this industry legally;
- Keeps this business where it belongs: all cannabis and tobacco retail sales and manufacturing must follow GFN's zoning laws and land use plans and take place in the commercial area at the Landing — never in residential areas on reserve;
- Confirms that traditional and ceremonial tobacco use is protected and is not affected by any of this;
- Will only become Law once Members vote on it in a referendum, as Chief and Council have committed to doing.

1.0 SHORT TITLE

1.1 This Law may be cited as the “Glooscap First Nation Cannabis and Tobacco Law” (the “Cannabis and Tobacco Law").

2. INTERPRETATION

2.1 The following definitions apply for the purposes of this Law, including the Preamble, and any Regulations enacted pursuant to this Law:

"Accountable" means having a duty to provide complete and accurate information, provided the information is not subject to privilege or confidentiality;

"ACMPR" means the Access to Cannabis for Medical Purposes Regulations, SOR/2016-230, as amended, modified or replaced from any given time, and includes predecessor regulations such as Marihuana Medical Access Regulations, SOR/2001-227 and the Marihuana for Medical Purposes Regulations, SOR/2013-119;

"Appeal Committee" means the three (3) committee members appointed by Council under section 17 of this Law;

"Approved Agent" means a person or persons approved by the Band to carry out any of the functions set forth in this Law;

"Cannabis" means a cannabis plant, or any part or mixture of a cannabis plant, as defined in the Cannabis Act, S.C. 2018, c. 16, as amended, modified or replaced from time to time;

"Committee" means the GFN Cannabis and Tobacco Committee established under Part 9;

"Community" means the community of Glooscap First Nation;"Council" means The Chief and Council of Glooscap First Nation;

"Consumer" means an individual that purchases Cannabis for personal use;

"Cultivate" or **"Cultivation"** means to grow, propagate or harvest any cannabis or tobacco plant or any other living thing from which cannabis or tobacco may be extracted;

"Designated Area" means solely the commercial area at Glooscap Landing Reserve #10209 set aside for licensed cannabis and tobacco business activity, as approved by Council and described in Schedule A, consistent with GFN's zoning laws and land use plans;

"Distribute" or **"Distribution"** means to transport, transfer, deliver, send, wholesale, import, export, provide or otherwise supply cannabis or tobacco, directly or indirectly, including offering to do so;

"Distributor" means the holder of a valid Distribution License;

"First Nation" means the Glooscap First Nation, being a "band" within the meaning of the Indian Act;

"GFN" means Glooscap First Nation;

"GFN Land" means Glooscap Reserve #35 and Glooscap Landing Reserve #10209, and any other reserve lands of Glooscap First Nation;

"Illicit Cannabis and Tobacco" means Cannabis or Tobacco that is or was Cultivated, produced, sold or distributed by a Person who is not authorized to do so under this Law;

"Indian Act" means the Indian Act, R.S.C. 1985, c. I-5, as amended, modified or replaced from time to time;

“Individual” means a person that is an individual human being;

“Law” means the Glooscap First Nation Cannabis and Tobacco Law;

"Licence / Licensee" means an authorization issued under this Law, and the person or business that holds it;

“Medical Document” means a medical document for the use of Cannabis wither issues under the ACMPR, a written prescription from a medical professional, or a written diagnosis from a medical professional of a medical condition treatable by cannabis;

“Medical Professional” means the definition prescribed to it as in the ACMPR;

"Member" means a person whose name appears, or is entitled to appear, on the Glooscap First Nation Membership List;

"Minor" means a person under nineteen (19) years of age;

"Nation-to-Nation Trade" means Wholesale trade in authorized tobacco or cannabis products between GFN and another First Nation or its a First Nation owned or authorized wholesaler;

“Peace officer” means a police officer, police constable or other person employed for the preservation and maintenance of the public peace, and any other Person appointed by Council by way of a resolution in writing for the purpose of enforcing and carrying out the provisions of this Law.

"Person" means an individual, corporation, partnership, or other legal entity, or a Member;

"Personal Use" means non-commercial possession or use of cannabis or tobacco by an individual for their own consumption;

“Possess” or **“Possession”,** in respect to Cannabis means to have Cannabis in a person’s person possession or knowingly have Cannabis in the actual possession or custody of another person, or has Cannabis in any place, whether or not that place belongs to or is occupied by the person, for the use of the person or another person;

“Prescribed Legal Age” means the full age of nineteen (19) years, or such other age as is provided in the Regulations;

“Processed” or **“Processing”** means the production, packaging and labelling of Cannabis and Tobacco products;

“Regulations” means any regulation enacted by the Band under this Law;

"Retail" means the direct sale of cannabis or tobacco to the final consumer;

“Sell” or **“Sale”** means to transfer ownership in exchange for money and includes off of sale, expose for sale and have possession for sale;

"Testing Licence" means a licence to test cannabis or tobacco products for potency, contaminants, and quality prior to sale;

“Use” means to smoke, vape, inhale, ingest, eat, absorb or otherwise consume Cannabis and Tobacco.

PART 2: JURISDICTION, PURPOSE AND APPLICATION

3.0 JURISDICTION

3.1 This Law is made under GFN's own law-making authority, including GFN's inherent right of self-government as recognized and affirmed by Section 35 of the Constitution Act, 1982, Articles 3–5 and 20(1) of the United Nations Declaration on the Rights of Indigenous Peoples; and the Indian Act.

3.2 GFN is a part of the Mi'kmaq Nation, a collective which has existing, inherent and inalienable rights which include the right to self-determination, the right to promote and control economic development, and the right to self-government, including the right to govern GFN Land.

3.3 The Law is applicable to GFN land. A licence, permit, or authorization issued by any other government or agency does not authorize a Person to conduct Cannabis or Tobacco activity on GFN Land unless that Person also holds a valid Licence under this Law.

3.4 GFN commits that federal or provincial (Nova Scotia) health, safety, packaging, testing, or age-verification standards shall be consistently upheld, and where deemed appropriate by Chief and Council of GFN, a stricter or more protective standard may apply under this Law as per GFN's jurisdictional right to self-determine and self-govern.

3.5 This Law does not depend on the approval of any other government, but may form the basis for cooperation, trade agreements, and mutual assistance between GFN, other First Nations, and other governments and agencies.

3.6 GFN will defend Council, and the Committee, and may participate in any legal proceeding against any GFN-licensed business or Member acting in compliance with this Law, and may bear reasonable legal costs to do so, where this Law or the right of GFN to regulate cannabis and tobacco is challenged in the said proceeding.

3.7 For greater certainty, s. 3.6 does not require GFN to cover the legal costs of any Licensee or other third parties.

4.0 PURPOSE

4.1 The purpose of this Law is to protect the comfort, health, safety, and well-being of GFN, its Members, and its lands, while building a strong and lawful cannabis and tobacco industry, by:

a. letting Members and GFN safely grow, produce, test, transport, and sell cannabis and tobacco on GFN Land, under GFN's own licensing system;

b. creating jobs, training, and business ownership opportunities for Members in order to support their livelihood;

c. generating own-source revenue that GFN controls and which benefits the whole community;

d. protecting children and youth from Cannabis, Tobacco, and vaping;

e. through appropriate sanctions and enforcement measures, deter illicit and illegal activities in relation to Cannabis, Tobacco, and vaping;

f. keeping our community, our visitors, and our products safe through strong quality control and testing standards;

g. asserting and exercising GFN's collective Section 35 Treaty right to trade, free from unwanted provincial interference, while meeting or exceeding provincial health and safety standards so our community and our products are never put at greater risk;

h. building GFN's capacity to trade Nation-to-Nation with other Indigenous communities; and

i. supporting reconciliation by ensuring a safe, transparent, community-controlled market.

5.0 APPLICATION

5.1 This Law applies to:

a. All activities related to the Cultivation, Distribution, Processing, Distribution, Sale, Possession and Use of Cannabis and Tobacco within, into and from GFN Lands; and

b. All Persons and business entities situated on or found within GFN Lands.

PART 3: POSSESSION AND CONSUMPTION OF CANNABIS AND TOBACCO

6.0 POSSESSION AND CONSUMPTION

6.1 Notwithstanding section 6.1 of this Law, a Person who is a common carrier, including any employee or agent thereof, shall be authorized to Possess Cannabis in unlimited quantities provided it is transporting or distributing Cannabis and Tobacco in the ordinary course of business and pursuant to a valid Licence issued under this Law.

6.2 If this Law conflicts with a valid medical cannabis prescription from a licensed medical practitioner, the prescription governs, to the extent of the conflict.

6.3 If needed, an Individual referred to in section 6.3 of this Law, by demand of a Peace Officer or Store employee, produce a copy of that Individual's Medical Document.

6.4 The traditional and ceremonial use of tobacco is a core part of Mi'kmaw culture and spirituality and is fully protected under this Law. Nothing in this Law prohibits a Person from possessing, gifting, or using loose tobacco for traditional, cultural, or spiritual purposes, including gifting tobacco to a young person for such purposes.

7.0 PROHIBITIONS

7.1 Unless authorized by this Law or the Regulations, no Person may grow, produce, test, transport, distribute, wholesale, import, export, or sell cannabis or tobacco on GFN Land except as authorized by a valid Licence or Permit under this Law, or as Personal Use permitted as set out in section 6.6 of this Law.

7.2 Subject to Section 6.3, no Minor may buy, sell, possess, or produce cannabis or tobacco, or work in the cannabis or tobacco industry on GFN Land, and no Person may sell, give, or supply cannabis or tobacco to a Minor, or knowingly buy it on behalf of a Minor.

7.3 No Person shall Possess, Cultivate, Process, Sell or Distribute Tobacco and Tobacco related products that are not authorized by Federal and Provincial (Nova Scotia) regulations or ought to know are illicit products.

7.4 No Person or Individual shall Possess, Cultivate, Process, Sell or Distribute any Cannabis that they know or ought to know is Illicit Cannabis.

7.5 An Individual shall not Use Cannabis in any Public Place.

7.6 An Individual shall respect the Tobacco and vaping smoke-free environments designated by GFN and adhere to the Provincial (Nova Scotia) regulations requiring Individuals to smoke 13 feet away from all buildings.

PART 4: CANNABIS AND TOBACCO BUSINESS LICENCES

8.0 LICENCING

8.1 This Law authorizes the following Licences for GFN:

a. Production Licence: To grow, cultivate, manufacture, process, or package cannabis or tobacco;

b. Testing Licence: To test Cannabis or Tobacco products for potency, contaminants, and quality before they are sold;

c. Distribution/ Wholesale Licence: To import export, transport, store, distribute, and wholesale Cannabis or Tobacco, including Nation-to-Nation Trade with other First Nations (see Part 5);

d. Retail Licence: To sell Cannabis or Tobacco directly to the public from a Licensed retail location on GFN Land.

Eligibility to Apply for Licences

8.2 A Person may be eligible to apply for licences if:

a. GFN itself, a business wholly owned by GFN, or a majority GFN owned business;

b. an individual Member, 19 years of age or older, in good financial standing with GFN, with no relevant unpardoned indictable conviction, applying alone or with other Members; or

c. a business wholly owned by one or more Members.

Licence Application

8.3 A Licence application will be in a form provided by GFN, which must include:

a. identification of the owners and managers;

b. the proposed business location within the Designated Area, consistent with GFN's zoning laws and land use plans (see Section 8.5);

c. a description of the proposed operations;

d. and a signed agreement to follow this Law and the terms of the Licence.

8.4 A Licensee shall be required to hold a valid lease or certificate of possession for their property and provide valid proof of general commercial liability insurance in the amount of $5 million on demand.

8.5 The Committee may request further information, require a site inspection, and may refuse an incomplete application or an application proposing a non-compliant location.

Zoning and Location

8.6 All cannabis and tobacco business activity licensed under this Law must comply with GFN's zoning laws and land use plans, as approved by Council from time to time.

8.7 Commercial cannabis and tobacco business activity (including production, testing, wholesaling, and retailing) is limited to the Designated Area.

8.8 Retail sale and manufacturing (including production, processing, and packaging) of cannabis or tobacco will not take place outside of the Designated Area. This does not affect a Person's lawful Personal Use rights under Part 3.

8.9 A Licence will not be issued, and an issued Licence may be suspended or revoked, for a business location that does not comply with GFN's zoning laws, land use plans, or this Section.

8.10 If a conflict arises between this Law and GFN's zoning laws or land use plans, the more restrictive location requirement applies subject to Council's decision

Licence Terms

8.11 A Licence is valid for one (1) year and may be renewed if the Licensee remains in good standing regarding their payments with GFN, has not been convicted of any indictable offences for which they have not been pardoned, and in accordance with this Law.

8.12 An applicant (with its affiliates) may hold no more than one Licence per class, except that GFN-owned businesses are not subject to this limit.

8.13 A Licence cannot be sold or transferred to a new owner; a change in ownership requires a new application.

8.14 Every Licensee must:

a. keep accurate records;

b. report production, inventory and sales to the Committee;

c. use a GFN point-of-sale system for retail sales;

d. meet all health, safety and testing standards under Part 6; and

e. never sell or supply to a Minor.

9.0 Rules for Retail Licensees

9.1 All Retail Licensees must Verify a customer's age before every sale.

9.2 All Retail Licensees must refuse to sell to anyone who is, or appears to be, intoxicated.

9.3 All Retail Licensees must sell no more than 30 grams of dried cannabis (or its equivalent) or 10 cartons of cigarettes (or their equivalent) to any one person per day;

9.4 All Retail Licensees must only sell products that have passed testing under Part 6 and carry the applicable and valid Federal, Provincial and GFN excise stamp;

a. only operate from the Designated Area, in accordance with sections 8.5 to 8.9 of this Law; and

b. to not choose a Retail Location where it would be easily accessible to Minors (i.e. next to the school).

PART 5: TOBACCO TRADE, WHOLESALE AND NATION-TO-NATION COMMERCE

10.0 TRADE, WHOLESALE AND NATION-TO-NATION AND COMMERCE

10.1 GFN asserts its collective Aboriginal and Treaty right to trade in tobacco, exercised through this Law and with community authorization, consistent with GFN's position: that the right belongs to the community, and individuals may only exercise it with the community's authorization.

10.2 A Distribution / Wholesale Licence issued under this Law authorizes the Licensee to procure, import, store, transport, distribute, and wholesale tobacco products:

a. to other GFN-Licensed Retailers;

b. to other First Nations and their designated retailers or authorities, on a Nation-to-Nation basis; and

c. for lawful export outside GFN Land, in accordance with this Law and applicable federal requirements.

10.3 Every tobacco product distributed or sold under this Part must carry a valid excise stamp recognized under Part 6, whether the sale is tax-exempt (to status purchasers under the Indian Act) or taxable, so that GFN's trade is traceable, defensible, and never mistaken for unregulated or contraband tobacco.

10.4 Before entering any supply relationship, a Wholesale Licensee must confirm that its manufacturer or supplier holds all permits required to lawfully manufacture, wholesale, and ship tobacco into Nova Scotia (including a Wholesale Vendor Permit, Manufacturer Permit, and Permit to Purchase and Sell Unstamped Tobacco, or their equivalents), so that GFN's own regulatory position and reputation are protected.

10.5 Council may enter into Nation-to-Nation trade agreements or memoranda of understanding with other First Nations to formalize wholesale supply relationships for tobacco or cannabis, provided that the receiving Nation's designated retailer or authority agrees to comparable health, safety, excise-stamping, and youth-protection standards.

10.6 Nothing in this Law authorizes the sale or distribution of tobacco or cannabis products that have not been tested and stamped in accordance with Part 6.

PART 6: EXCISE STAMPS, TESTING AND HEALTH & SAFETY STANDARDS

11.0 STAMP, TESTING AND HEALTH STANDARDS

11.1 Every cannabis or tobacco retail product sold on GFN Land must carry a valid excise stamp: — a Federal excise stamp if required by regulations, a Provincial (Nova Scotia) excise stamp if required by regulations, and all products require a GFN Excise Stamp as recognized under this Law. The duty and purpose of this Law is reflected in the products available by GFN and are not counterfeit or unregulated.

11.2 The Committee shall appoint a Commissioner to apply GFN Excise Stamps once any tax, fee, or levy owed to GFN has been paid.

11.3 All cannabis products must be tested and approved by Health Canada, or a valid holder of a Testing Licence for potency, contaminants, and quality before retail sale. Testing standards must meet or exceed the standards used by Health Canada and the Nova Scotia Liquor Corporation for cannabis, so that GFN products are never less safe than what is available off-reserve.

11.4 Council may, by regulation, extend mandatory testing requirements to Tobacco products, and may set further packaging, labelling, and quality-control standards for either product.

11.5 A Licensee found in possession of cannabis or tobacco without a valid excise stamp is subject to a fine of $1,000 for each occurrence and not more than and immediate revocation of their Licence.

PART 7: PROTECTING OUR YOUTH

12.0 YOUTH SAFETY STANDARDS

12.1 It is an offence under this Law to sell, give, or otherwise supply Cannabis or Tobacco products to a Minor, or to knowingly assist another adult in supplying a Minor.

12.2 Every Retail and Testing Licensee must post and enforce age-verification procedures and may not locate a Retail Location where it is easily accessible to Minors.

12.3 Twenty-five percent (25%) of the Cannabis Fund described in Part 8 is dedicated every year to youth education about cannabis, tobacco, and vaping, developed in partnership with the GFN Health Centre using relatable, modern, and culturally grounded programming.

12.4 Because community engagement identified that adults supplying products to minors — not licensed retailers — is the primary source of youth access, the Committee's youth-protection work will also include community education and accountability measures aimed at adults, families, and caregivers, not only Licensees.

12.5 The Committee shall report annually to Council and Members on youth-access incidents, education activities, and enforcement under this Part.

PART 8: DISTRIBUTION OF FUNDS

13.0 PERCENTAGE OF DISTRIBUTION

13.1 All net profits earned by GFN-owned Cannabis businesses licensed under this Law, together with all excise taxes, licence fees, and levies collected by GFN in respect of Cannabis under this Law (the "Cannabis Fund"), shall be divided into four equal shares of twenty-five percent (25%) each:

Share	Purpose
25% — Administration	Administration of the cannabis industry: licensing, testing, inspection, and Committee operations.
25% — Member Dividend	Direct payments distributed to GFN Members.
25% — Education & Tuition	Community education programs, including youth cannabis/tobacco/vaping prevention education under Part 7, and tuition support for Members pursuing post-secondary or vocational education which will be distributed solely through GFN.
25% — Reinvestment	Reinvestment in GFN's owned businesses.

13.2 This 25/25/25/25 formula reflects what Members told GFN they wanted through community engagement and may only be changed by a further referendum vote of Members (see Part 11).

13.3 Independent Member-owned businesses licensed under this Law keep their own profits, subject to the licence fees, taxes, and levies payable to GFN under this Law or any other GFN Law.

13.4 The Committee shall determine how administration and education and tuition funds are used.

13.5 The Ventures Board shall publish an annual public report to Members showing Fund revenue and how each 25% share was spent, as well as any reinvestment decisions.

13.6 Tobacco proceeds are exempt from this Part. Net profits from Tobacco business, and all Tobacco licence fees, levies and excise taxes collected by GFN, do not form part of the Cannabis Fund and are not subject to the four equal shares of twenty-five percent (25%) set out in section 13.1.

PART 9 —THE CANNABIS AND TOBACCO COMMITTEE

14.0 THE COMMITTEE

14.1 Council shall appoint, by Band Council Resolution, a three-person Cannabis and Tobacco Committee consisting of:

a. one member of Council;

b. one employee of GFN's economic development arm;

c. and one Member of the general membership.

14.2 The Committee issues, renews, suspends, and revokes Licences; sets and collects fees, taxes, or levies; investigates complaints and breaches; appoints Inspectors and a Commissioner; and administers this Law in the best interests of GFN and in accordance with the principles of fairness and natural justice.

14.3 The Committee may hire staff, engage experts, and enter contracts reasonably necessary to carry out its functions.

14.4 A Committee or Council member with a personal or financial stake in a matter before the Committee must recuse themselves from that matter.

14.5 Inspectors, including Peace Officers, may enter and inspect any Licensed premises at a reasonable time, examine records and inventory, and request assistance from Law Enforcement as needed subject to GFN permission only.

PART 10: PENALTIES, ENFORCEMENT AND APPEALS

15.0 BREACH OF LAW AND PENALTIES

15.1 If a Licensee breaches the terms of a Licence or this Law, the Committee may investigate and, if it finds a breach occurred, must give the Licensee notice, the evidence against them, and a fair opportunity to respond in writing and, if unresolved, at a hearing before the Appeals Committee

15.2 Following a fair process, the Appeals Committee may order: a warning; amended licence conditions; suspension, revocation, or termination of the Licence; a fine of up to $1,000 per occurrence; or another remedy consistent with this Law.

15.3 Any Person who breaches this Law, its regulations, or an order made under it is guilty of an offence and liable to a fine of up to $1,000 per occurrence, in addition to any other enforcement action, and GFN may seize property used in, or proceeds from, the offence. For greater clarity, each violation is a separate occurrence, and each day that a Person remains in breach of this Law is a separate occurrence.

15.4 Breaches involving supplying Minors, unstamped/untested product, or other serious or criminal conduct will be referred to Law Enforcement for investigation and, where appropriate, prosecution.

15.5 GFN may seek an injunction to stop a breach that is about to happen and would cause significant harm.

15.6 It is an offence to obstruct an Inspector, or to knowingly give false or misleading information to the Committee.

16.0ENFORCEMENT

16.1 A breach of this Law or the Regulations, if the breach is regulatory in nature, shall be addressed by the Committee in accordance with the procedures established by the Regulations and, if a finding of culpability is made, shall be sanctioned in accordance with the provisions of the Regulations, which sanctions may include, but are not limited to, the imposition of a fine or fines, and/or the suspension, amendment or revocation of a Licence.

16.2 Any breach of this Law or the Regulations which are criminal in nature shall be subject to rules of general application whereby criminal proceedings may be initiated and adjudicated in a court of competent jurisdiction

17.0 APPEALS

17.1 Within fifteen (15) calendar days of receipt of the Committee's decision under section 15 of this Law, the Person that submitted the application or who holds the suspended or revoked Licence may file a written notice of appeal of the Committee's decision with Council setting out the reasons for the appeal.

17.2 Any and all appeals of decisions made by the Committee shall be heard and determined by an independent, three (3) person Appeal Committee which shall be appointed by Council on an *ad hoc* basis in order to be eligible to be appointed to the Appeal Committee, a person must:

a. Not have a conflict of interest with the Person of the revoked license or have any personal or financial interest in the decision; and

b. Not be currently sitting as a member of the Ventures Board, as a member of the Committee, or on Council.

17.3 Upon receipt of a written notice of appeal, Council shall:

a. Establish an Appeal Committee within seven (7) calendar days; and

b. Forward a copy of the written notice of appeal to the Appeal Committee immediately thereafter.

17.4 The Appeal Committee shall hold a hearing within thirty (30) calendar days of the establishment of the Appeal Committee.

17.5 After reviewing the appeal and hearing evidence at the appeal hearing from the appellant, the Committee, and/or anyone else who, in the Appeal Committee's sole discretion, may have relevant information, the Appeal Committee shall confirm, vary, substitute, or overturn the Committee's decision.

17.6 The Appeal Committee shall issue its decision in writing, firstly to the Committee within fourteen (14) days of the hearing being closed and, secondly, to Council and the appellant within twenty-four (24) hours following the delivery of its written decision to the Committee.

17.7 All decisions of the Appeal Committee are final.

17.8 Members of the Appeal Committee may be remunerated for the time required to provide the services associated with their offices, as determined by Council.

PART 11: REFERENDUM AND AMENDMENTS

18.0REVIEW AND CHANGES

18.1 Chief and Council have brought this Law to Members for a referendum, consistent with commitments made during the 2025–2026 engagement sessions.

18.2 The profit-sharing formula in Part 8 and the core youth-protection rules in Part 7 may not be changed except by a further referendum vote of Members.

18.3 Council may make amendments to all other Parts of this By-Law but shall consult Members of any significant proposed changes.

18.4 Council may make regulations to expand the details of this Law, including establishing fees, application forms, additional licence conditions, and procedures regarding same.

18.5 The Committee and Council shall review this Law no later than three (3) years after it comes into force and shall consult Members on any significant proposed changes.

PART 12: MISCELLANEOUS

19.0 MISCELLANEOUS

19.1 Nothing in this Law relieves a Person from complying with any applicable law, regulation, By-Law, or any requirements of any lawful permit, guideline, order, consent or other direction.

19.2 Where this Law refers to another law, act, regulation, or agency, it includes reference to any law, act, regulation, or agency that may be substituted, therefore.

19.3 Every provision of this Law is severable from all other provisions, and if any provision of this Law is declared invalid for any reason by a court of competent jurisdiction, all other provisions of this Law shall remain valid and enforceable.

19.4 This Law is not intended to abrogate or derogate from any Aboriginal, treaty or other rights or freedoms that pertain now or in the future to Glooscap First Nation or its Members.

19.5 This Law is not intended to abrogate the fiduciary relationship between Canada, Glooscap First Nation, and its Members.

19.6 This Law is not intended to affect the eligibility of Glooscap First Nation or any Member to receive services or participate in such public or Indigenous-based programs as may be established from time to time to the extent that the First Nation has not assumed responsibility for such services or programs hereunder.

PART 12: COMING INTO FORCE

20.0 COMING INTO FORCE

20.1 If any part of this Law is found invalid by a court, the remainder of the Law remains valid and shall be interpreted to uphold the intent of this Law as much as possible.

20.2 This Law comes into force on the date it is approved by Members in a referendum and formally enacted by Band Council Resolution.

The Glooscap First Nation Cannabis and Tobacco Law is hereby passed by Chief and Council of the Glooscap First Nation at a duly convened meeting held this _____ day of the month of _____, in the year 2026.

_____
Chief Sidney Peters

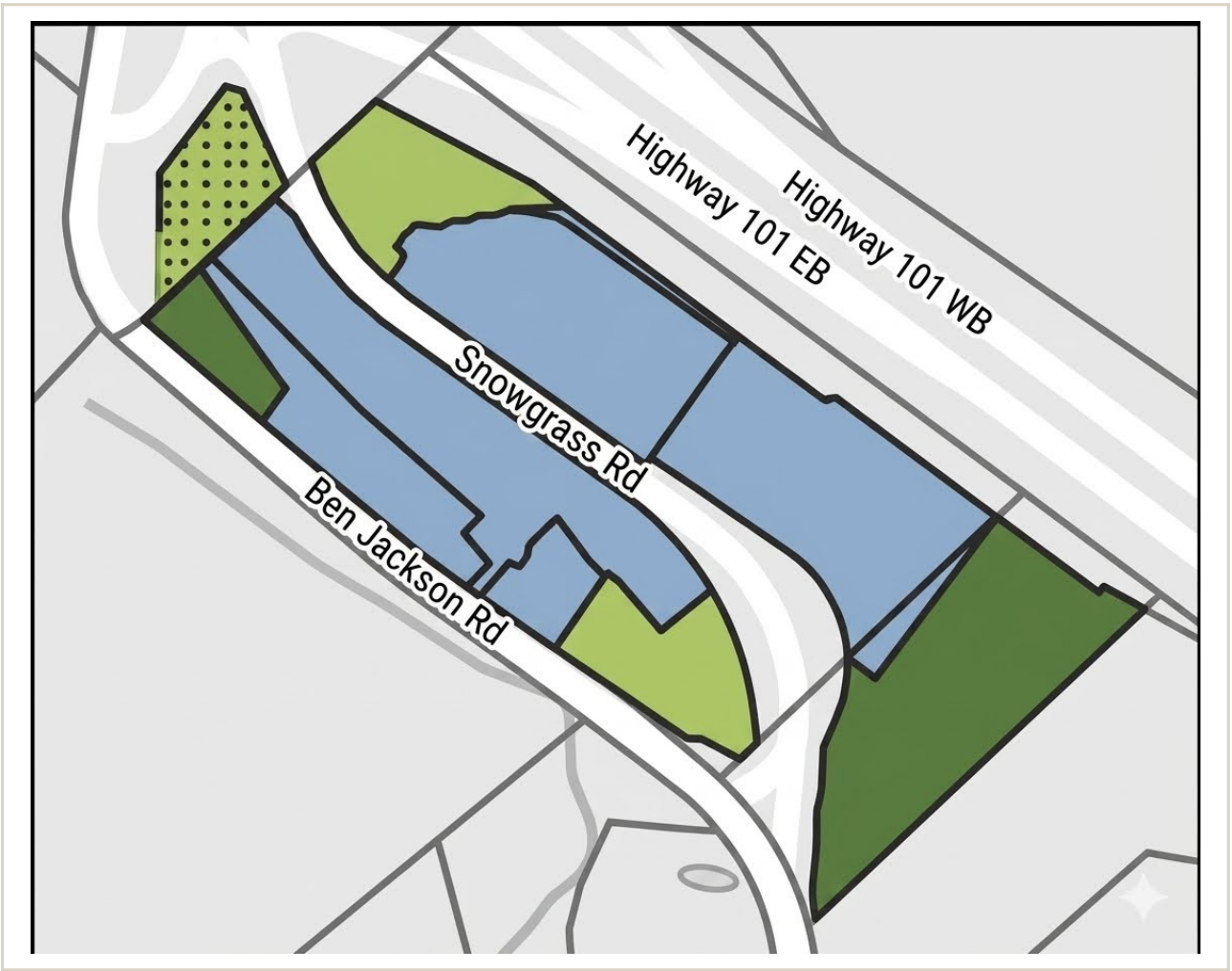
_____ _____
Councillor Amanda Francis Councillor Gail Tupper

_____
Councillor Charlotte Warrington

SCHEDULE A

DESIGNATED CANNABIS AND TOBACCO AREA

The Designated Area for licensed Cannabis and Tobacco production, testing, distribution, and retail activity is the commercial area at Glooscap Landing Reserve #10209, consistent with GFN's zoning laws, land use plans, is identified as the area in blue in the map below. The precise mapped boundaries of the Designated Area may be amended by Council resolution following zoning and land-use review.



Schedule A — Designated Cannabis and Tobacco Area, Glooscap Landing Reserve #10209